

The improvement strategy of immigration management system based on the new normal of immigration development

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Keywords: new normal of immigration development; Immigrants; The management system

Abstract: with the continuous increase of the inflow of immigrants in the proportion of the total number of entry and exit, we should also continue to increase the importance of the inflow of immigrants. At present, the classification of immigrant visa in China's immigration management system is not reasonable, and it is not ready to meet the problem of immigration. Based on the current new normal of immigration development, this paper puts forward the existing problems of immigration management system, and proposes the next stage of management system improvement strategy to deal with the new trend of immigration development.

1. Introduction

The number of foreigners living in China in 2019 was 950,000, with an average annual growth rate of 3.9% in the past decade and more, up from 3.0% in 1990-2000. According to the expat survey 2014 published by HSBC in October 2014, China ranked third overall in the "most attractive country or region for expats to live in", surpassing developed countries such as the United States, Japan, France and the United Kingdom. With the development of China's economy and the improvement of its international status, [1] China has become more and more influential in the world. China has gradually become a desirable place for international talents, and the trend of foreign talents gathering has been strengthened year by year. Of course, when we see the promotion effect of immigration on the economic and social development of a country, we should also be soberly aware of its negative impact. The inflow of immigrants often has an impact on the people, economy, politics, culture and ethnic identity of a country. The most fundamental manifestation is that immigrants will impact the labor market, [2] compete for labor resources, disrupt the entry and exit order, and threaten the social stability of the country. At present, most of the immigrants coming to China come from the surrounding poor countries. [3] They have low cultural quality, complex background and poor health condition. Moreover, most of them live in the first-tier and second-tier cities, and some of them have formed their own "ethnic tribes", such as "Middle East street" in Yiwu and "chocolate city" in Guangzhou. Unconsciously, many foreigners have entered China by legal or illegal means. Most of them have been illegally living and doing business in China for a long time. There have even been vicious incidents of foreigners besieging Chinese public security organs, which seriously affected China's security and social order. Therefore, we should more seriously examine the existing problems in the current immigration system, according to the new trend of immigration development, scientific forecast, formulate, adjust our immigration policy system.

2. There are Problems in Immigration Management

2.1 Existing Defects of Entry and Exit Laws and Regulations

2.1.1 Laws and regulations have their own deficiencies

For example, although the detailed rules for the implementation of the law on the entry and exit of aliens provides provisions on the identification of responsibility, the provisions are not specific enough. Some are even vague and difficult to enforce, and the ministry of public security has not specifically explained why. Because the specific responsibility of the responsible person is not clear, so the identification of illegal ACTS, qualitative and responsibility, to the responsible person according to law punishment, all bring a lot of trouble.[4]

2.1.2 Existing laws and regulations are unconstitutional

The constitutionality of the existing entry and exit laws and regulations also needs to be studied. China has joined the WTO, but the administrative legislation of entry and exit administration does not meet the basic requirements of WTO. According to the provisions on judicial review is a member of the government's part of the abstract administrative action, such as administrative regulations, departmental regulations, with a general binding force, decisions, orders, etc., will be incorporated into the scope of judicial review. Our current domestic legislation must be in conformity with the WTO's minimum standard, therefore, a large number of administrative rules and regulations,[5] the State Council formulate the entry and exit field of its subordinate departments formulate administrative rules and other regulatory documents shall immediately clean up: the National People's Congress and its standing committee are in urgent need of the entry and exit management of related law, will be to rise to the relevant regulations formulated by the law of the State Council, or unable to cope with the challenge of WTO judicial review system.

2.2 Limitations of the Entry-exit management System

2.2.1 The principle of central government power and the negligence of local implementation

After investigation, it was found that the local exit and entry administration departments had violated the rules in handling the certificates, some of which were due to the personal situation of the local party and government leaders, some of which had violated the power of the central government without conscience, and some of which had acted for the interests of local governments and small groups, regardless of national laws, regulations and policies. This shows that the power of the central government has not been safeguarded in some places. Some local governments are aware of the violation of the power of the central government.

2.2.2 The urgency of the situation and the lag of the management mechanism

With the increasing globalization of economy, the increasing exchanges and cooperation between China and foreign countries have brought great opportunities and challenges to entry-exit management. After China's entry into the WTO, the development of the international internal situation has put forward higher, newer and stricter requirements on the entry-exit management, and the scientific, information-based, legalized and modernized entry-exit management has become increasingly important and urgent.[6] However, the main management mechanism lags behind, which affects the process of entry-exit management construction to a certain extent. The second is in the team management, the lack of flexibility and practicality. The key problem lies in the failure to formulate unified standards according to the needs of immigration management business to ensure the supplement of urgently needed talents. Second, they dare not manage in accordance with the law. Some grassroots exit and entry administration departments are timid in their work, and it is difficult for them to manage in accordance with the law when safeguarding the power of the central government.

3. Countermeasures to Improve the Immigration Management System

3.1 Scientifically Design the Visa System to Specify the Preferred Direction for Immigrants

First of all, we can divide the visa into immigrant category and non-immigrant category of two categories of visa, immigration visa should be separate into one category, highlighting its important status.

Secondly, visa classification method. It is more scientific and reasonable to use the status of entry and exit citizens as the standard to classify visa categories and the purpose of entry and exit as the standard to classify visa categories.

Immigration visa can be divided into special talents, relative marriage, labor and technology, investment and immigration, etc. Non-immigrant visas are divided into short-term labor visa, tourist visa, study visa, diplomatic visa, courtesy visa, official visa, general visa, etc For the special talents that our country needs, we will give them the first priority, give them the highest priority among all visa categories, set no quota for the number of immigrants, and set the minimum threshold for immigration. The second priority category is to set an annual immigration quota to reflect humanistic care and create a good environment. Labor and technology immigrants into the third priority category, in line with China's industry 4.0; We will put the category of investment immigrants into the fourth priority category, and conduct strict checks on the full source of capital and credit worthiness of investment immigrants.[7]

3.2 Periodically Evaluate and Adjust the Visa Accordingly

First, adjust the visa system on a regular basis, according to the requirement of each stage in our country, the difference of total demand by fine-tuning the visa policy, adjust the priority for each visa category on a regular basis, clearly China accept the choice of immigration system and priority category, clear expression of the choice of migration direction in our country, form the scientific and reasonable resource screening system.

Secondly, according to the national strategic needs, the immigration quota system should be established, and the total number of annual immigration quotas should be set according to the needs of the whole country. Among different types of immigrants, the proportion should be allocated scientifically according to the needs of each stage. In the allocation of immigration quota, we can give different quotas in different countries; Different proportion of immigration quotas are given to different industries. Immigrants of different priority categories are given different immigration quotas.

3.3 Scientific Management of Foreign Immigrants

First, the acceptance of the immigrants and the integration of national credit system (personal credit record check for immigration, to strengthen the review of immigration, for no good credit records, have a criminal record, have a bad record, could pose a burden to our society, to mark the good immigration, resolutely these people get stuck we have to bay.

Every foreigner who immigrates to our country comes to this country with longing and affection for our country. Once he enters a country, as long as he earnestly abides by the laws of our country, we should respect his human rights.[8]

Third, the choice of immigration, domestic management, to strengthen the legal level of the system to build the system.[9]

On the one hand, the immigration office can uniformly manage visa, residence, immigration and other affairs of foreigners, uniformly examine and approve green card and naturalization application, and deal with related issues, including foreigners' application for green card, social security after successful naturalization, archives and possible collective residence.[10] On the other hand, the

immigration office can also assume the responsibilities of establishing an international talent information database, establishing and managing overseas national headhunting and international talent research.

4. Conclusion

To sum up, in the context of the current immigration new normal development, need attaches great importance to the existing problems of current management system, including immigration laws and regulations defects existing deficiencies and limitations of exit and entry system, are thought to scientifically design the visa regime immigrant preferred direction, regular assessment to adjust conveniently and visa for foreign immigrants set up management organization and scientific management of above three aspects to solve the existing predicament, a more scientific and reasonable entry and exit criteria.

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